IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS BROWNSVILLE DIVISION

STATE OF TEXAS, et al.,	§	
	§	
Plaintiffs,	§	
	§	
v.	§	Case No. 1:18-CV-68
	§	
UNITED STATES OF AMERICA, et al.,	§	
	§	
Defendants,	§	
	§	
and	§	
	§	
KARLA PEREZ, et al.,	§	
	§	
Defendant-Intervenors,	§	
and	§	
	§	
STATE OF NEW JERSEY	§	
	§	
Defendant-Intervenor.	§	

REPLY IN SUPPORT OF DEFENDANT-INTERVENOR'S MOTION TO COMPEL AND EXTEND DISCOVERY PERIOD, OR IN THE ALTERNATIVE, TO EXCLUDE EVIDENCE

In response to the motion to compel, Plaintiffs do not dispute that their witnesses failed to testify on Defendant-Intervenors' noticed topics in the Rule 30(b)(6) deposition. Instead of offering to provide witnesses who can testify, or withdrawing their unsupported testimony that Arkansas spends state funds on DACA recipients, Plaintiffs double down and insist they should not have to respond to discovery. Because Plaintiffs do not get to choose the discovery to which they will respond, Defendant-Intervenors are entitled *either* to the discovery they seek *or* an order excluding Plaintiffs' unsupported testimony related to Arkansas expenditures on DACA recipients.

I. Plaintiffs do not Dispute that Their Witnesses Failed to Testify on the Noticed Topics

Plaintiffs do not dispute that their deposition witnesses failed to testify on Defendant-Intervenors' noticed topics. *See* Dkt. 493 ("Response"). Nor could they dispute this fact. In response to Defendant-Intervenors' Rule 30(b)(6) deposition notice and attached schedule (Dkt. 484-3), Plaintiffs provided two witnesses on October 5, 2020 who were unable to testify on Defendant-Intervenors' noticed topics: 1, 3, 4, 5, 6, 8 and 16. *See* Exhibits 1 and 2.

Because Plaintiffs' witnesses could not testify on topics listed in Defendant-Intervenors' Rule 30(b)(6) deposition notice, Defendant-Intervenors could not obtain the discovery they sought before the close of discovery two days later. *See* Fed. R. Civ. P. 37(a)(4) ("an evasive or incomplete disclosure, answer, or response must be treated as a failure to disclose, answer, or respond.").

Plaintiffs' supplemental declaration, produced to Defendant-Intervenors two days ago, does not respond to Defendant-Intervenors' discovery requests. It simply asserts that Arkansas "is unable to identify the specific dollar amount of state Medicaid expenditures on individuals who were DACA recipients at the time they received their specific health services *beyond what Arkansas has already provided in this case.*" Dkt. 493-3 at 2 (emphasis added). Arkansas has provided *no* dollar amount of state spending on DACA recipients in this case and did not provide a witness who could testify on this topic. For that reason, the unsupported testimony must be excluded or Arkansas must provide a witness who can testify on this subject.

II. The Information Sought by Defendant-Intervenors is Relevant and Plaintiffs Neither Objected to the Discovery nor Moved for a Protective Order

The discovery sought by Defendant-Intervenors relates to Arkansas's claim that it spends state funds to provide health care services to DACA recipients.¹ This claim by Arkansas, unsupported by any specific testimony or documents, goes to Plaintiffs' standing – a critical issue in the case.

Plaintiffs neither objected to nor sought protection from Defendant-Intervenors' 30 (b)(6) deposition notice and schedule of topics. In their Response, Plaintiffs make no argument that the information Defendant-Intervenors seek is irrelevant or otherwise inappropriate. However, the party seeking to resist discovery has the burden to show that the information sought is not relevant or how each question is overly broad, burdensome or oppressive. *See McLeod, Alexander, Powel & Apffel, P.C. v. Quarles*, 894 F.2d 1482, 1485 (5th Cir. 1990).

Instead, Plaintiffs offer a red herring. They argue that Defendant-Intervenors' discovery requests are unnecessary because Plaintiffs chose not to offer evidence of Arkansas's standing in their motion for summary judgment. But Plaintiffs' summary judgment motion does not define the scope of the issues in this case and does not define what is relevant information. Simply because "Plaintiff States' motion for summary judgment does not include the evidence at the center of this dispute" does not mean that "there is nothing left for the Court to rule on." Response at 2.

Defendant-Intervenors are entitled to take discovery on all relevant issues. Whether or not Plaintiffs chose to address those issues in their summary judgment motion is beside the point.

¹ In Plaintiffs' Second Amended Responses to Defendant-Intervenors' Second Set of Discovery Requests (which asked for specific information about Plaintiffs' claimed expenditures on DACA recipients), Plaintiffs disclosed a declaration from an Arkansas health official claiming that Arkansas expended state funds for emergency Medicaid benefits and pregnancy benefits DACA recipients. This discovery dispute arises from Defendant-Intervenors' efforts to discover the facts supporting this claim.

Notwithstanding Plaintiffs' argument that the pending motion is a "waste [of] this Court's resources" (Response at 3), Defendant-Intervenors are entitled to discover information supporting Plaintiffs' claims that they spend state funds on social services for DACA recipients.

III. Defendant-Intervenors Followed This Court's Procedures

Finally, Plaintiffs cannot credibly claim that Defendant-Intervenors departed from this Court's procedures. Resp. at 1-2. Defendant-Intervenors followed this Court's procedures in moving to compel. After having agreed to Plaintiffs' request for additional time to produce witnesses, only to have those witnesses testify that they could not provide the requested information, Defendant-Intervenors were left with no choice but to move to compel in order to preserve their ability to obtain discovery. *See Suzlon Wind Energy Corp. v. Shippers Stevedoring Co.*, 662 F. Supp. 2d 623, 661 (S.D. Tex. 2009) ("In determining whether a motion to compel has been timely filed, most courts look to the discovery deadline and not the motion-filing deadline." (Citing *Days Inn Worldwide, Inc. v. Sonia Investments*, 237 F.R.D. 395, 397–98 (N.D.Tex.2006)).

Plaintiffs were at the October 5 depositions and are well aware that their witnesses could not testify to the noticed topics in Defendant-Intervenors' Schedule A. See Ex. 1 and 2. Defendant-Intervenors subsequently offered several alternative resolutions of the discovery dispute but Plaintiffs agreed to none of the proposed resolutions. Plaintiffs neither offered to provide responsive witnesses, nor agreed to exclude their previous unsupported statements of injury, nor agreed to provide a supplemental declaration clarifying that they could not identify any specific Arkansas expenditures on DACA recipients.

Plaintiffs' failure to cooperate in discovery, and recalcitrance in the effort to resolve the dispute, created the need for the Court's intervention. Defendant-Intervenors acted properly under this Court's procedures and are entitled to relief.

Dated: October 30, 2020 Respectfully submitted,

MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND

By: /s/ Nina Perales

Nina Perales (Tex. Bar No. 24005046);

(SD of Tex. Bar No. 21127)

Attorney-in-Charge

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Ramon A. Soto (Tex. Bar No.

24118927)

(SD of Tex. Bar No. 3440787)

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ROPES & GRAY LLP

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Phone: (956) 630-3889 Facsimile: (956) 630-3899

Email: cgarcia@garciagarcialaw.com

Attorneys for Defendant-Interveno

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that, on October 30, 2020, I electronically filed the above and foregoing document using the CM/ECF system, which automatically sends notice and a copy of the filing to all counsel of record.

/s/ Nina Perales
Nina Perales

EXHIBIT 1

Janet Mann October 05, 2020

```
1
             IN THE UNITED STATES DISTRICT COURT
             FOR THE SOUTHERN DISTRICT OF TEXAS
 2.
                   BROWNSVILLE DIVISION
 3
   STATE OF TEXAS, et al.,
        Plaintiffs
 4
   VS.
                             *
 5
   UNITED STATES OF AMERICA,
                             *
   et al.,
                                Case No. 1:18-CV-68
 6
        Defendants.
 7
   and
 8
   KARLA PEREZ, et al.,
        Defendant-Intervenors *
 9
   10
11
              ORAL AND VIDEOTAPED DEPOSITION OF
                        JANET MANN
12
                      OCTOBER 5, 2020
                    (Reported Remotely)
13
   14
15
            ORAL AND VIDEOTAPED DEPOSITION of JANET MANN,
   produced as a witness at the instance of the Defendant-
16
   Intervenors, and duly sworn, was taken remotely in the
   above-styled and numbered cause on the 5th day of
   October, 2020, between the hours of 9:11 a.m. and
17
   11:25 a.m., before TRICIA FOX WILLIAMS, CSR, in and for
18
   the State of Texas, reported by machine shorthand, at
   700 Main Street, Little Rock, Arkansas, in accordance
   with the Federal Rules of Civil Procedure, the State of
19
   Texas 26th Emergency Order Regarding the COVID-19 State
20
   of Disaster, and the provisions stated on the record or
   attached hereto.
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22
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2.5
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1
    to hit enter or something?
 2
                 MR. DISHER: No, no. Yeah, we got them.
 3
    So it is the -- yes, the 30(b)(6) notice and deposition
 4
    subpoena.
 5
                               Yes, okay, all right.
                 MS. PERALES:
 6
             (By Ms. Perales)
                               And I'm also going to share
        Q.
    my screen so we can look at specific pages. As I drop
    and drag them, you're going to see, like, some possibly
 8
 9
    funky document titles, because I was just naming them
10
    whatever it was that I could remember to distinguish
11
    between the documents. So these are not too funky, but
12
    they might get funky later. Okay.
                                         I'm now going to
13
    share my screen so that we can look at this together.
14
    Can y'all see this document now?
                 (Exhibit 1 marked for identification.)
15
16
        Α.
             Yes, I can see it.
17
             (By Ms. Perales) Thank you. So I'm going to
        Ο.
18
    mark this as Exhibit 1. Ms. Mann, do you recognize this
19
    as the notice of deposition of the State of Arkansas
20
    pursuant to Federal Rule Civil Procedure 30(b)(6)?
21
        Α.
             Yes.
22
             Is this a document that you've seen before?
        Ο.
23
                    I'd like to scroll down and see the rest
        Α.
             Yeah.
24
    of the document before I say yes.
25
             Of course, of course. So this might be
        Q.
```

1 | familiar as well.

2

5

6

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9

23

- A. Yes, I've seen the document.
- Q. Okay. You understand that you're giving your deposition today pursuant to this notice?
 - A. Yes.
 - Q. And I'm scrolling right now in Schedule A, which was attached to the notice of deposition. And have you seen the -- this document that was attached called Schedule A?
- 10 A. Yes.
- Q. Okay. Let me get down to topic nine. Let's see if we can make this yellow. Well, maybe we can, or maybe my Acrobat will stop working. Okay. I'm going to put you back in the regular room so that I can restart my Acrobat. Okay?
- 16 MR. DISHER: Take your time, no problem.
- Q. (By Ms. Perales) It doesn't like the highlight function. So I've got it open again, and before I share my screen, I'm going to see if I can highlight topic nine for you. Yeah, there we go, it was just a momentary glitch. Okay. Okey-dokey. I think we're just going to keep this over here. All right. Can you
- 24 A. Yes, I can see it.
- Q. Okay. Now, is it correct to say that you're

see where I've highlighted topic nine, Ms. Mann?

1 going to testify on topic nine in Schedule A?

A. Yes.

- Q. Okay. And so you're going to give Arkansas's
- 4 | testimony on the Medicaid Management Information System,
- 5 | MMIS, including but not limited to the federal
- 6 reimbursement rate for each MMIS category code,
- 7 | including but not limited to the CHIP category; is that
- 8 | correct?
- 9 A. Correct, yes.
- 10 Q. Okay. All right. Now I'm going to go back
- 11 to -- I'm going to go back to you now, if I can figure
- 12 out how to do that. Okay. So I'd like to spend a
- 13 | little bit of time talking with you about what you do in
- 14 your job so I can ask you the right guestions, and not
- 15 ask you a bunch of questions that don't relate to your
- 16 topic or your area of expertise. So I'd like to cover a
- 17 | little bit about who you are, and then move into what
- 18 | your job responsibilities are. So can you tell me where
- 19 | you grew up.
- 20 A. I grew up in Brandon, Mississippi.
- 21 Q. Okay. And tell me about your educational
- 22 | background.
- 23 A. I am currently a certified public accountant
- 24 | licensed in the state of Mississippi. I graduated from
- 25 | the University of Alabama with an accounting degree in

IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS BROWNSVILLE DIVISION

STATE OF TEXAS, et al.,	§	
	§	
Plaintiffs,	8	
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v.	\$ §	Case No. 1:18-CV-68
	§	
UNITED STATES OF AMERICA, et al.,	§	
	§	
Defendants,	§	
	§	
and	§	
	§	
KARLA PEREZ, et al.,	§	
	§	
Defendant-	§	
Intervenors.	§	

NOTICE OF DEPOSITION OF ARKANSAS PURSUANT TO F.R.C.P. 30(b)(6) BY PEREZ DEFENDANT-INTERVENORS, ET AL.

TO: Plaintiffs State of Texas, *et al.*, through their attorney of record: Todd Disher, Special Counsel for Civil Litigation, P.O. Box 12548, Austin, Texas 78711-2548, Tel.: (512) 463-2100; Fax: (512) 936-0545, todd.disher@oag.texas.gov.

Pursuant to Rule 30(b)(6) of the Federal Rules of Civil Procedure, Defendant-Intervenors Karla Perez, et al. (Perez Defendant-Intervenors), by and through their undersigned counsel, give notice that they will take the deposition, by oral examination and before a certified court reporter, of the State of Arkansas.

On September 18, 2019, Perez Defendant-Intervenors took the deposition of Mary Elizabeth Franklin, Division Director of County Operations for the Arkansas Department of Human Services (Arkansas DHS). During the deposition, Ms. Franklin lacked personal knowledge regarding: the process of verifying the lawful presence of individuals applying for social services in Arkansas; the process followed by Arkansas DHS to determine whether an individual is a DACA recipient or

has another immigration status in the United States, and; the amount of state funds that Arkansas

alleges to have expended on DACA recipients.

Arkansas has a duty under Rule 30(b)(6) to designate one or more employees of Arkansas

DHS, or other persons who consent to testify on its behalf, and such person(s) shall testify as to the

matters known or reasonably available to Arkansas, on the topics specified in the attached Schedule

A.

As a result of the current COVID-19 pandemic, and if there are no objections from the

parties involved, the deposition shall take place on October 5, 2020 at 9:00 A.M. CDT, via internet

video conference through the Zoom web application pursuant to Fed.R.Civ.P. 30(b)(4). Perez

Defendant-Intervenors will provide a link for the video conference prior to the deposition. Requests

for reasonable accommodations for persons with disabilities must be made at least three judicial

days in advance of the deposition.

Said deposition, answers, and documentation obtained during the same may be read and

used as evidence in the above-captioned case in accordance with the Federal Rules of Civil

Procedure and the Federal Rules of Evidence.

Dated: September 29, 2020

Respectfully submitted,

MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND

By: /s/ Nina Perales

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(SD of Tex. Bar No. 21127)

Attorney-in-Charge

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Ramon A. Soto (Tex. Bar No.

24118927)

(SD of Tex. Bar No. 3440787)

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110 Broadway, Suite 300

San Antonio, Texas 78205

Phone: (210) 224-5476

Facsimile: (210) 224-5382

ROPES & GRAY LLP

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GARCÍA & GARCÍA, ATTORNEYS AT LAW P.L.L.C.

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Phone: (956) 630-3889 Facsimile: (956) 630-3899

Email: cgarcia@garciagarcialaw.com

Attorneys for Defendant-Intervenors

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that, on the 29th day of September 2020, I served by first class mail and by electronic mail the foregoing document to:

Todd L. Disher Attorney-in-Charge Trial Counsel for Civil Litigation P.O. Box 12548 Austin, Texas 78711-2548 todd.disher@oag.texas.gov

Jeffrey S. Robins
U.S. Department of Justice, Civil Division
Office of Immigration Litigation
District Court Section
P.O. Box 868
Washington, D.C. 20044
Jeffrey.Robins@usdoj.gov

Mayur P. Saxena New Jersey Office of Attorney General 124 Halsey St. Newark, NJ 07101 Mayur.Saxena@law.njoag.gov

/s/ Nina Perales
Nina Perales

SCHEDULE A

Pursuant to Fed. R. Civ. P. 30(b)(6), Defendant-Intervenors Karla Perez, *et al.* set forth below the following subject matter areas for the deposition of the Arkansas Department of Human Services ("Arkansas DHS"):

- 1. Arkansas DHS use of information from the United States Department of Health and Human Services' Centers for Medicare & Medicaid Services Office of Information Services' Federal Data Services Hub ("Hub") to make eligibility determinations for social services, including but not limited to:
 - a. the procedures employed by Arkansas DHS authorized users to access and obtain immigration-related information about social services applicants or recipients from the Hub;
 - b. the information provided to Arkansas DHS by the Hub related to immigration status, including but not limited to whether or not an individual lacks formal immigration status or received a grant of DACA;
 - c. the immigration-related information provided by the Hub to Arkansas DHS and upon which Arkansas DHS relies to determine whether a recipient or applicant's immigration status renders them eligible for various categories of social services;
 - d. Arkansas DHS understanding and use of the codes provided in the document "Centers for Medicare & Medicaid Services, Center for Consumer Information & Insurance Oversight, Hub Verify Lawful Presence (VLP) v37 Business Service Definition, August 2019" in determining the categories of social services for which non-U.S. citizens are eligible, including but not limited to DACA recipients.
 - e. the social services program categories for which Arkansas DHS deems eligible individuals with a category code 188 returned by the Hub.
 - f. how the Arkansas DHS project team programs eligibility for program categories of applicants or recipients who have a code 188 returned by the Hub.
 - g. the process by which Arkansas DHS interprets immigration-related information, including but not limited to codes, from the Hub to determine whether a recipient or applicant is eligible for social services program categories, including any computerized or automated processes and the specific keys or codes used by those processes;
 - h. the immigration-related information provided by the Hub to Arkansas DHS and upon which Arkansas DHS relies to determine whether a recipient of or applicant for social services is a DACA recipient;
 - i. the process by which Arkansas DHS interprets immigration-related information, including but not limited to codes, from the Hub to determine whether a recipient

- of or applicant for social services is a DACA recipient, including any computerized or automated processes and the specific keys or codes used by those processes;
- j. the point in time at which immigration-related information is captured by the Hub for reporting to Arkansas DHS and upon which Arkansas DHS relies to determine whether a recipient or applicant is eligible for social services program categories;
- k. the length of time Arkansas DHS relies on immigration-related information provided by the Hub to Arkansas DHS and which Arkansas DHS uses to determine whether a recipient or applicant is eligible for social services program categories;
- 1. the immigration- or citizenship-related information provided by Arkansas DHS to the Hub as part of the process by which Arkansas DHS determines eligibility for non-U.S. citizens who apply for or receive social services in Arkansas;
- m. the nature of the immigration-related information maintained or provided by the Hub, including but not limited to immigration status, receipt of DACA and pending applications for immigration benefits;
- n. the source or sources of information provided by the Hub related to immigration status, including whether or not an individual lacks formal immigration status or has DACA; and
- 2. the relationship between the Medicaid Services Policy Manual, the Medicaid eligibility rules, and the rules of the Arkansas DHS eligibility system that determine social services program category eligibility of non-U.S. citizens, including but not limited to DACA recipients.
- 3. the period time for which Arkansas DHS maintains information showing non-U.S. citizenship, including but not limited to receipt of DACA, and uses that information to make program category eligibility determinations for applicants for and recipients of social services.
- 4. The specific immigration- and citizenship-related information collected by Arkansas DHS on its application form for social services and upon which Arkansas DHS relies to make eligibility determinations.
- 5. The Arkansas social services program categories in which DACA recipients participate and the corresponding level of match from the federal government, if any, for each program category.
- 6. For each DACA recipient who received services reimbursed by Arkansas DHS: whether the service recipient was identified as a DACA recipient on the date of the reimbursed service; the program category under which the service was reimbursed and the

- expenditures by Arkansas alone in reimbursing services rendered to that participant by year from 2012 to the present.
- 7. Training provided to Arkansas DHS caseworkers related to providing immigration-related information to the eligibility system for the purpose of determining eligibility for social services program categories.
- 8. The specific information an Arkansas DHS caseworker inputs into the automated eligibility system to determine the category eligibility of a Medicaid applicant.
- 9. The Medicaid Management Information System ("MMIS"), including but not limited to the federal reimbursement rate for each MMIS category code, including but not limited to the CHIP category.
- 10. The program categorization, whether under CHIP or Medicaid or another program, of a 16-year-old recipient of ARKids A who meets the other eligibility factors and is a DACA recipient.
- 11. Whether Arkansas includes DACA recipients in the list of exempted individuals on page 2 of Policy D-224 (in the Medical Services Policy Manual, Section D, Exh. 7 to the Deposition of Mary Franklin).
- 12. If Arkansas includes DACA recipients in the list of exempted individuals on page 2 of Policy D-224 (in the Medical Services Policy Manual, Section D, Exh. 7 to the Deposition of Mary Franklin), whether Arkansas receives 100 percent match from the federal government as part of the CHIP program.
- 13. With respect to an individual whose services were initially reimbursed under Full Medicaid Pregnant Woman, whom Arkansas DHS learns is a DACA recipient, whether and how Arkansas DHS seek federal matching funds or federal reimbursement under CHIP and the amount of the match under CHIP.
- 14. The procedures and information used by Arkansas DHS to update the immigration classification of social services recipients, including but not limited to updating the classification of a DACA recipient who is receiving social services.
- 15. The percent of Medicaid applications submitted to Arkansas DHS online versus in person.
- 16. Of the dollar amount reimbursed by Arkansas DHS in Medicaid and CHIP claims for emergency Medicaid benefits and pregnancy benefits on behalf of DACA recipients since January 1, 2018, the dollar amount that represents expenditures by the federal government and the dollar amount that represents expenditures by Arkansas alone.

17. The existence of written material, including but not limited to memoranda, and regulations that advise or guide Arkansas DHS on the topics listed above.

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1
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 2.
                   BROWNSVILLE DIVISION
 3
   STATE OF TEXAS, et al.,
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   VS.
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   UNITED STATES OF AMERICA,
                             *
                               Case No. 1:18-CV-68
   et al.,
 6
        Defendants.
 7
   and
 8
   KARLA PEREZ, et al.,
        Defendant-Intervenors *
 9
   10
                 REPORTER'S CERTIFICATION
11
                 DEPOSITION OF JANET MANN
                      OCTOBER 5, 2020
12
                    (Reported Remotely)
13
   I, TRICIA FOX WILLIAMS, Certified Shorthand
14
   Reporter in and for the State of Texas, hereby certify
15
   to the following:
16
           That the witness, JANET MANN, was duly sworn by
   the officer and that the transcript of the oral
   deposition is a true record of the testimony given by
17
   the witness;
18
           That the deposition transcript was submitted on
            to the witness or to the attorney for the
19
   witness for examination, signature and return to me by
20
21
            That the amount of time used by each party at
   the deposition is as follows:
22
        MS. NINA PERALES - 01 HOURS: 42 MINUTE(S)
23
        MR. TODD DISHER - 00 HOURS:03 MINUTE(S)
24
2.5
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That pursuant to information given to the 1 deposition officer at the time said testimony was taken, the following includes counsel for all parties of 2. record: 3 MR. TODD DISHER, Attorney for Plaintiffs MS. NINA PERALES, Attorney for 4 Defendant-Intervenors MR. JEFFREY ROBINS, Attorney for Defendants 5 MR. DYLAN JACOBS, Attorney for State of Arkansas MR. DAVID STERLING, Attorney for State of Arkansas 6 7 I further certify that I am neither counsel 8 for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or 9 otherwise interested in the outcome of the action. 10 Further certification requirements pursuant to Rule 203 of TRCP will be certified to after they have 11 occurred. 12 Certified to by me this _____ of 13 _____, 2020. 14 15 Tura Williams 16 17 TRICIA FOX WILLIAMS 18 Certified Court Reporter 19 20 21 Certification Number: 8273 Date of Expiration: 10/31/2022 22 Firm Registration Number: 631 Business Address: 23 Kim Tindall & Associates 24 16416 San Pedro Ave., Suite 900 San Antonio, Texas 78232 (210)697 - 34002.5

EXHIBIT 2

Mary Franklin October 05, 2020

```
1
             IN THE UNITED STATES DISTRICT COURT
             FOR THE SOUTHERN DISTRICT OF TEXAS
 2.
                   BROWNSVILLE DIVISION
 3
   STATE OF TEXAS, et al.,
        Plaintiffs
 4
   VS.
                             *
                             *
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   UNITED STATES OF AMERICA,
                             *
   et al.,
                                Case No. 1:18-CV-68
 6
        Defendants.
 7
   and
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   KARLA PEREZ, et al.,
        Defendant-Intervenors *
 9
   10
11
              ORAL AND VIDEOTAPED DEPOSITION OF
                      MARY FRANKLIN
12
                      OCTOBER 5, 2020
                    (Reported Remotely)
13
   14
15
            ORAL AND VIDEOTAPED DEPOSITION of MARY
   FRANKLIN, produced as a witness at the instance of the
16
   Defendant-Intervenors, and duly sworn, was taken
   remotely in the above-styled and numbered cause on the
   5th day of October, 2020, between the hours of
17
   11:40 a.m. and 2:12 p.m., before TRICIA FOX WILLIAMS,
18
   CSR, in and for the State of Texas, reported by machine
   shorthand, at 700 Main Street, Little Rock, Arkansas, in
   accordance with the Federal Rules of Civil Procedure,
19
   the State of Texas 26th Emergency Order Regarding the
   COVID-19 State of Disaster, and the provisions stated on
20
   the record or attached hereto.
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2.5
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Q. Okay. And have you seen this document before today?

A. Yes.

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- Q. Okay. Now, do you understand that you've been designated to testify as Arkansas's representative with respect to the topics; one, and it has subtopics, two, three, four, five, six, seven, eight, and then also topics 10 through 17?
- 9 A. I understand that I have been designated 10 beginning with No. 2.
 - Q. Okay, let's go back up. Okay. Are you prepared to answer questions today on topic one?
- 13 A. No, I am not, that expert is a contractor with 14 DHS.
 - Q. Okay. Understood. So I will just ask you what you do know about the contractor with DHS and the functions, I'm just going to make a note. All right. Before we get to that, I'd like to know if there's any testimony that you gave me when I took your deposition last year that you would like to change today.
 - A. Not that I'm aware of at this moment, no.
- Q. And so when you testified last year in your deposition, you gave me information that was accurate to the best of your knowledge; is that correct?
- 25 A. Yes.

1 | the "vague." Go ahead.

- 2 Q. (By Ms. Perales) Do you happen -- well, okay.
- 3 Ms. Franklin, do you know what this document is used for
- 4 | by Arkansas DHS?
- 5 A. The document is used -- the purpose of the
- 6 document, I believe, is to document how a process works
- 7 | in the eligibility system, and it's updated if a change
- 8 | is made to it.
- 9 Q. Okay. Do you know if this document sets forth
- 10 | all of the information that is maintained in the
- 11 | Arkansas eligibility system about immigration status of
- 12 | beneficiaries?
- MR. DISHER: Objection, vague.
- 14 A. I do not.
- 15 Q. (By Ms. Perales) Okay. Let's see, I'm going
- 16 to go to a specific page, I just have to find it. I
- 17 | think it might actually help me to make this a little
- $18 \mid \text{bit smaller so I can see what I'm doing here.}$ Okay.
- 19 | I'm going to go to the page numbered Bates STATES 838.
- 20 Okay. So here we have page 838, and on this page it
- 21 talks about people who are exempt from the individual --
- 22 | individuals who are exempt from the Medicaid five year
- 23 | bar, and then it has a list of categories. Is this list
- 24 | something that you're familiar with?
- 25 A. Yes, there is a similar list in the Medicaid

question. Do you happen to know what the eligibility
system says about a person in terms of their eligibility
if they have an I-797?

MR. DISHER: Objection, vague.

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- A. It depends on -- it depends on what that specific information is, and whether or not it's enough information to determine eligibility.
- Q. (By Ms. Perales) Do you happen to know if someone has an I-797, whether the eligibility system records them as having deferred action?

MR. DISHER: Objection, vague.

- A. Again, we're getting too deep in the details of exactly what comes back from the hub, and exactly how the eligibility system is updated.
- Q. (By Ms. Perales) Okay. So are you able to testify about how the eligibility system interprets information that's coming back from the hub and makes an eligibility determination?

MR. DISHER: Objection, vague.

A. So this document -- I feel like this document details a lot of that process, and also the eligibility policy also drives those rules that are built into the eligibility system. But, again, for that specific document type, what happens next in the process, that's beyond my day-to-day expertise.

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Q. (By Ms. Perales) Okay. And with respect to all of these bullets on Bates 935, 936, would it be fair to say that you cannot testify how the eligibility system is taking this information that's coming from the hub and making eligibility determinations; is that right?

7 MR. DISHER: Objection, vague. Go ahead 8 and answer.

- Q. (By Ms. Perales) You may answer.
- A. So, again, the eligibility system has been designed to follow the rules in the medical policy manual, and use the information from the hub based on the guidance about how the information is received and what different codes stand for, and then does whatever is next appropriate in the process.
- Q. Understood. And would it be fair to say that you cannot provide additional detail about how that information from the hub is interpreted and applied within the eligibility system, other than what you've said?
- A. Other than what I've said. Again, this would take detailed knowledge about exactly how the information is received, what it relates to in the policy manual, and what the system does next.
 - Q. Okay. And that -- you aren't able to give us

that detailed information today; is that right?

- A. That's right.
- Q. Do you know if this document, which is Exhibit
- 4 | 2, describes all of the immigration-related information
- 5 | that Arkansas would maintain about an individual
- 6 | beneficiary for Medicaid?
- 7 A. I don't know that this document would be the
- 8 only document, we have a Medicaid eligibility policy
- 9 | manual as well.

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- 10 Q. But in terms of what the eligibility system
- 11 | would maintain in terms of data about an individual, as
- 12 opposed to policies, in terms of data about an
- 13 | individual, does this exhibit describe all of the
- 14 immigration-related data that Arkansas would maintain
- 15 | about an individual beneficiary?
- 16 A. I'm not certain of that. Again, because I'm
- 17 not familiar with the codes that the data service hub
- 18 | sends, and all the exact definitions of those codes. So
- 19 | I do not believe that just looking at this document
- 20 | would be enough information to make that determination
- 21 | from.
- 22 O. Are you aware of the extent to which this
- 23 | document discusses DACA?
- 24 A. No.
- 25 Q. Okay. I'm not going to torment you anymore

1 with this document. Unless you say something that makes 2 me have to pull it back up again, I won't ask you about Okay. We're going to go back to a document that 3 it. you and I discussed in your earlier deposition, let me 4 drop and drag it into the chat. We're going to talk 5 about this chart that you and I talked about before. 6 7 It's very small, I'm going to make it a little bit bigger, but I don't know what size screen you're working 8 9 So I don't know if it's easier for you to look --10 well, I can get the whole thing on my screen like this. Do you recognize -- and I'd like to mark this as Exhibit 11 Do you recognize this chart as the chart that you 12 3. 13 and I reviewed in your deposition of last year? 14 (Exhibit 3 marked for identification.) 15 Α. Yes. 16 (By Ms. Perales) And this is the chart that's Q. 17 associated with your declaration in the case; is that 18 correct? 19 Α. Yes. 20 I would like to talk with you a little Ο. 21 bit more about how these individuals were selected for inclusion in this chart. And we talked in your last 22 23 deposition about your request to some people to create 24 this list for you, and they created it for you, and then 25 we talked about it some more. I'd like to know if you

1 know any more specifically about the information that

- 2 the eligibility system maintains that would cause
- 3 somebody to have been included on this list.
- A. No, I don't know any additional information other than what went into the query for this report.
 - Q. Okay. And I know that you mentioned that you requested a report on people who were identified as DACA within your eligibility system, correct?
 - A. Yes.

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- Q. And do you have any details about how somebody is associated with DACA in your eligibility system, or how somebody is indicated as DACA within your
- 13 | eligibility system?
- A. My understanding is there's a specific code in the information that comes from the Federal Data Services Hub that identifies an individual as a DACA individual, and then that information is put into the eligibility system.
- Q. Do you know -- do you happen to know what the codes are that come from the hub that identifies someone as DACA?
- A. Again, not specifically. I know there are codes, and I know that there -- my understanding is there is a specific code for DACA.
- Q. Okay. Now I want to talk with you for a minute

1 But are you aware of the communication between 2 Arkansas DHS and eSystems, in which Arkansas DHS asks eSystems to take that information and put it into the 3 eligibility framework so that somebody can come and look 4 it up on an individual case participant's records? 5 6 MR. DISHER: Objection, lack of 7 foundation. So I am not aware, beyond the design documents, 8 Α. 9 if there are additional details not included in the 10 design documents that identify specific codes and what 11 those codes mean. I am not aware beyond the design 12 documents, so I don't know how to give you more 13 information than that. 14 (By Ms. Perales) No, that's a perfectly good 15 answer. Are you aware of any design documents that 16 mention DACA? 17 Objection, vague. Go ahead. MR. DISHER: 18 Α. I -- no. I mean, I don't know anything beyond 19 what's been provided already. 20 0. (By Ms. Perales) Okay. Let me pull up the 21 other chart. Let me see if I have any other questions 22 about this. Actually, I do. I just want to stay on 23 here for another second. Did you generate this Exhibit 24 A yourself? 25 Α. No.

1 what I requested.

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- Q. Okay. Do you have any understanding of the relationship of people who are coded DACA in your eligibility system, and the people described as deferred action status in this eSystems Eligibility and Enrollment Framework document?
 - Would you restate the question? Α.
- 8 0. Sure.
- 9 I'd like to have the court MS. PERALES: 10 reporter read it back, if you could, so it's the same question. 11
- 12 (Requested portion read back.)
- 13 I feel like I would need to read this framework Α. 14 document to fully answer that question.
 - 0. (By Ms. Perales) Okay. And if you assume with me that the eligibility framework document for Arkansas does not include the term "DACA," or "deferred action for childhood arrivals," do you have an understanding of the relationship between people described as deferred action status in the eligibility and enrollment framework document, and those people who are coded as
- 21 22 DACA in your eligibility system?
- 23 So I see in the document, on this page that you Α. 24 have highlighted, deferred action status is an exemption 25 to the specific five year ban. That document's

1 relationship to this report -- there's more into pulling 2 a report than looking -- this document is about the eligibility system, but again, I do not see in that 3 document, or the page that you had highlighted, the 4 5 specific codes that come back from the Federal Data Services Hub, that then the eligibility system puts 6 7 information specific to those codes onto -- into the eliqibility system. 8 9 I have the same questions, Ms. Franklin. Ιf 10 the document that I've been provided by Arkansas, which is the Eligibility and Enrollment Framework Project 11 12 document, does not mention deferred action for childhood 13 arrivals, or DACA, I don't have an understanding of the relationship between your project, and how it captures 14

16 your eligibility system as being associated with DACA. 17

information from the hub, and these people who appear in

And because of that, I'm asking if you have that

information.

Α. As I mentioned earlier, I am not the expert in exactly how the system works, and how it takes files from one location and assimilates them and uses them in the eliqibility system. I mentioned earlier that the expert is a contractor, eSystems.

Q. Okay.

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And you're asking questions that are too deep Α.

1 into the details for me to have specific knowledge 2 about.

- Q. Okay. Thank you. So let's just look at the -let's just look at Exhibit 3, Total Dollar Amount Paid
 for Members in the List for Specific Dates of Coverage,
 that's the title of the document. Can you tell me how
 much of the total paid amount was paid by Arkansas as
 opposed to the federal government?
 - A. You cannot see that from this document. This document has total paid amount, and is not split by federal and state.
 - Q. Okay. And sitting here today, can you tell me how much of this amount was paid by the federal government and how much --
 - A. Not from this specific document.

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- Q. No, not from this document, but sitting here today, can you tell me how much of the \$911,418.88 was paid by Arkansas, and how much was paid by the federal government?
- A. I cannot give you a specific amount. I can tell you it depends on whether or not it was a Medicaid claim or a CHIP claim, when the claim occurred, and what the match rate was when that happened. But, again, I can't give -- tell you that from this document.
- Q. Okay. Is it also correct to say that the

1 document that we're looking at here, Exhibit 3, does not 2 provide the date of service?

- A. Scroll back to the top and let me make sure. I do not think it does, but let me make sure. No, these are just dates of coverage, these are not specific dates of claims.
- Q. And is it also correct to say that this document does not include the date on which the hub returned information that Arkansas has used to conclude the person is a DACA recipient?
 - A. That is correct.

- Q. I have a couple of very small questions about the document. And if you were there in the deposition of Ms. Mann, I asked her what is a Parent or Caretaker Relative, and she said she didn't know, but I kind of figured you might know.
- A. A Parent or Caretaker Relative is a Medicaid eligibility category, and, again, it is Medicaid, everyone in that category is a Medicaid recipient. And it is for parents who have a dependent child under the age of 18, and who also meet -- they have low income for people who meet the criteria for that category.
- Q. Okay. And that also sounds a little bit like the category Arkansas Works, which my understanding is covers adults age 19 to 64; is that right?

from the five year bar, does that mean that when they
apply for Medicaid, that Arkansas would then deem them
ineligible?

MR. DISHER: Objection, vague.

- A. No, because -- no. This is just one section of the manual. They may qualify in the Unborn Child category, if you see B 250, Unborn Child category, where it says, "Lawfully admitted aliens who do not meet the five year residency requirement or undocumented aliens." So individuals who have status of DACA can be covered in Unborn Child, and they can also be covered in emergency Medicaid, if they meet the emergency Medicaid criteria, and that could be in multiple different Medicaid categories. But as a general rule, no, they're not eligible for Medicaid, they're eligible in limited circumstances.
- Q. (By Ms. Perales) Okay. I'm going to shrink these documents back down. Okay, we're back to this table again. So with respect to each individual who's listed in Exhibit 3, can you tell me information about these individuals as they are listed on this spreadsheet? So, for example, for the person who's on the top line of this spreadsheet, category code 06, description Arkansas Works, we have some dates of coverage, and then we have an amount, \$3,186.69. Are

1 you able to tell me for this person whether they were a

DACA recipient on the date of the reimbursed service?

3 A. No.

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- Q. Okay. And is that answer the same for every person on this spreadsheet?
- 6 A. So -- yes.
- 7 | Q. Okay.
 - A. This spreadsheet does not have the date that the person was determined to be a DACA recipient.
 - Q. Okay. And then in terms of the program category under which the service was reimbursed, for the individuals on this spreadsheet, I understand that you're not able to tell me for that specific individual, for example, whether the service might have been reimbursed under CHIP or Medicaid for some of these folks; is that right?
- 17 A. For some, but not all.
 - Q. Okay. I'm just -- I'm going through the topics on the Schedule A. And so topic six does say, "For each DACA recipient who received services reimbursed by Arkansas DHS," and then it asks a series of questions. Are you able to testify today -- putting aside this chart. Are you able to testify today about individual
- 25 and answer some questions about them?

DACA recipients who received services from Arkansas DHS,

A. Do you mean in general, or specific to particular individuals?

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- Q. Specific to particular individuals.
- A. No, I cannot speak specific to particular individuals today.
- Q. In our last discussion, you didn't have an exact number for me, so I did put it on the topics, whether you know the percent of Medicaid applications that are submitted to Arkansas DHS online versus in person; do you happen to know that?
- A. I looked at a report that was from January of 2020, and it was about 42 percent online.
- Q. Do you happen to know whether, if someone is applying for Medicaid online, whether the application will go through if it's missing information?
- A. It depends on if the missing information is necessary to determine eligibility.
- Q. Do you happen to know whether the online application asks for immigration-related information?
- A. I know that it does, even though I can't give you the specific questions, because citizenship and status factor into Medicaid eligibility. So I know there are questions, even though I don't know the specific questions, and I know that if it's not provided, the application would not be immediately

1 denied, but if additional information is needed, the 2 client would get a notice requesting additional

- Do you know if somebody who failed to put their immigration status information on the online application would get contacted and told, "Hey, we need this information from you before we can make an eligibility determination"?
 - They could if we needed additional information.
- 0. Okay. And I guess you had mentioned you hadn't seen the paper application lately for Medicaid, would that answer be the same for the online application for Medicaid?
- I know they're similar, but I have not 14 Α. Yes. seen it recently.
- 16 Q. Okay.

information.

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- 17 Α. I don't have it in front of me.
 - Q. Would it also be fair to say that you don't know what specific information would be requested for immigration status, whether it's an identifying number or some other such thing?
- 22 Yeah, I know that they're asked about Α. 23 citizenship, if they're a citizen or not. And if 24 they're not a citizen, to provide information about 25 I just can't give you the specific their status.

1 verbiage without looking at it. 2 Q. Okay. I think I pass the witness. No, I am 3 definitely passing the witness. MR. DISHER: Jeff, do you have any 4 5 questions? 6 MR. ROBINS: I don't. 7 EXAMINATION BY MR. DISHER: 8 9 I just have one question, I believe, Okay. 10 just so the record is clear, Ms. Franklin. 11 recipients are eligible for what type of services 12 provided by your agency? They are eligible for the Unborn Child category 13 14 if they are pregnant and otherwise meet the eligibility 15 requirements for that category. And they are eligible for emergency Medicaid if they meet criteria for that 16 17 and it can be delivered, and it is not limited to any 18 particular Medicaid category. 19 Q. Okay. Thank you. I pass the witness. 20 RE-EXAMINATION 21 BY MS. PERALES: 22 I just have a follow up for that for emergency 23 If I understand correctly, there could be Medicaid. 24 various program categories for an emergency Medicaid; is 25 that correct?

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             IN THE UNITED STATES DISTRICT COURT
             FOR THE SOUTHERN DISTRICT OF TEXAS
 2.
                   BROWNSVILLE DIVISION
 3
   STATE OF TEXAS, et al.,
        Plaintiffs
 4
   VS.
 5
   UNITED STATES OF AMERICA,
                             *
                               Case No. 1:18-CV-68
   et al.,
 6
        Defendants.
 7
   and
 8
   KARLA PEREZ, et al.,
        Defendant-Intervenors *
 9
   10
                 REPORTER'S CERTIFICATION
11
                DEPOSITION OF MARY FRANKLIN
                      OCTOBER 5, 2020
12
                    (Reported Remotely)
13
   I, TRICIA FOX WILLIAMS, Certified Shorthand
14
   Reporter in and for the State of Texas, hereby certify
15
   to the following:
           That the witness, MARY FRANKLIN, was duly sworn
16
   by the officer and that the transcript of the oral
   deposition is a true record of the testimony given by
17
   the witness;
18
           That the deposition transcript was submitted on
            to the witness or to the attorney for the
19
   witness for examination, signature and return to me by
20
21
            That the amount of time used by each party at
   the deposition is as follows:
22
        MS. NINA PERALES - 01 HOURS:53 MINUTE(S)
23
        MR. TODD DISHER - 00 HOURS:01 MINUTE(S)
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2.5
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1 That pursuant to information given to the deposition officer at the time said testimony was taken, the following includes counsel for all parties of 2. record: 3 MR. TODD DISHER, Attorney for Plaintiffs MS. NINA PERALES, Attorney for 4 Defendant-Intervenors MR. JEFFREY ROBINS, Attorney for Defendants 5 MR. DYLAN JACOBS, Attorney for State of Arkansas MR. DAVID STERLING, Attorney for State of Arkansas 6 7 I further certify that I am neither counsel for, related to, nor employed by any of the parties or 8 attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action. 9 Further certification requirements pursuant to 10 Rule 203 of TRCP will be certified to after they have 11 occurred. 12 Certified to by me this ____ of ____, 2020. 13 14 Tuna Welleams 15 16 17 TRICIA FOX WILLIAMS Certified Court Reporter 18 19 20 Certification Number: 8273 21 Date of Expiration: 10/31/2022 22 Firm Registration Number: 631 Business Address: 23 Kim Tindall & Associates 16416 San Pedro Ave., Suite 900 San Antonio, Texas 78232 24 (210)697 - 340025